Developments in International Enforcement Co-operation

Hilary Jennings EU-China Competition Week EU-China Trade Project (II) Chengdu, Sichuan Province, PRC 20-24 October 2014

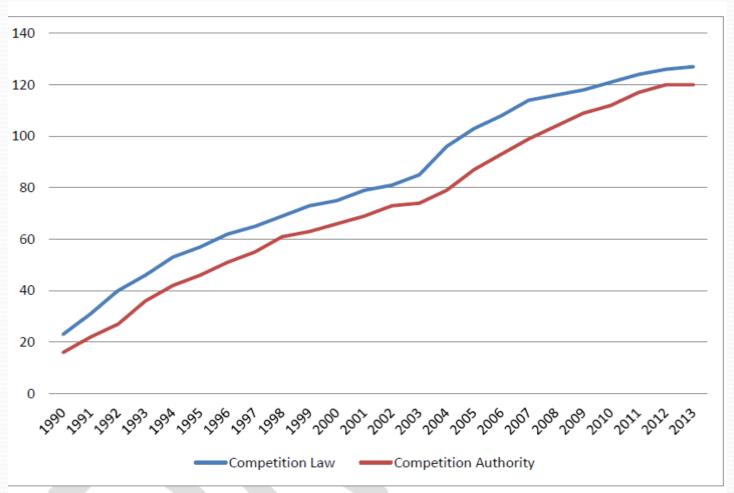
Overview

- Reasons for international co-operation
- Challenges for international enforcement co-operation
- Recent multilateral, regional and bilateral developments
- Future directions for international co-operation
- How to promote effective international co-operation what can authorities do?

Significance of international co-operation

- The number of jurisdictions with competition law has increased significantly
- Globalisation of the economy
- Internationalisation of antitrust infringements
- Risks of divergent decisions
- Need to access information and evidence in other countries
- Driver for international co-operation:
 - Multi jurisdictional merger filings
 - Proliferation of leniency programs

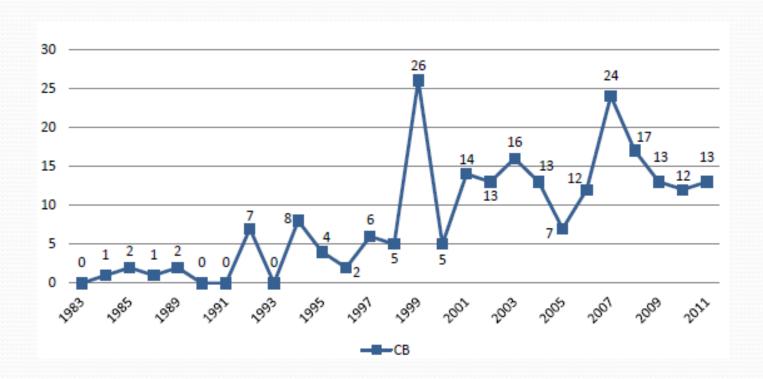
More competition laws More competition agencies



Globalisation of the world economy

- 1995: co-operation between the US, EU and Japan covered approximately 66% of world GDP – and about 95% of the GDP of countries with competition law
- 2014: the same trilateral co-operation covers only about 50% of world GDP
- By 2030 on reasonable projections, these economies will account for only 35% of world GDP
- Beyond 2030 to reach 66% of world GDP will require at least 5 jurisdictions to co-operate
- To reach 95% of those covered by competition law will require over 100 jurisdictions to co-operate

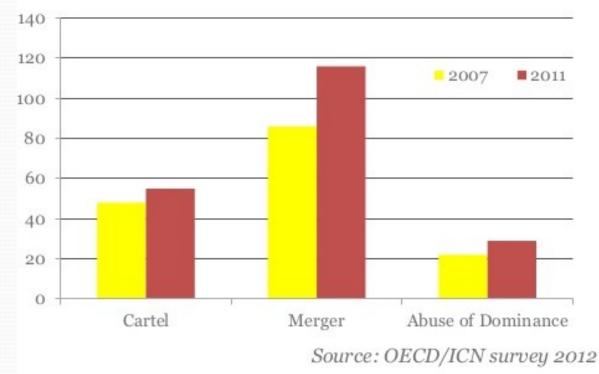
More cross border cases



Number of cross border cartel cases revealed per year

More cross-border co-operation... ...but limited to a few agencies





But only 13 agencies (out of 29 who responded) had co-operated more than 5 times (outside regional co-operation) and 26 had never co-operated

The two worlds of international co-operation

International enforcement co-operation

- Mergers
- Behavioural cases



Exchange on policy developments and capacity building

- ICN, OECD, UNCTAD, ASEAN, etc.
- Outreach and capacity building

Legal basis for international <u>enforcement</u> co-operation

- Formal cooperation on cases
 - Co-operation based on provisions in national law
 - Co-operation based on non-competition specific agreements and instruments: mutual legal assistance agreements (MLAT), competition related provisions in bilateral free trade agreements (FTAs), letters rogatory
 - Co-operation based on competition-specific agreements
 - Co-operation based on waivers
 - Co-operation based on amnesty/leniency programs
- Significant degree of <u>informal</u> co-operation

The international co-operation debate

- Legal restrictions and absence of legal basis
- Constraints related to exchange of confidential information
- Limitations on admissibility and use of the information exchanged
- Complexity and duration of co-operation procedures
- Procedural differences and different enforcement powers
- Limits with waivers
- Practical limitations (lack of resource, language, etc.)

Promoting international enforcement co-operation: multilateral developments

- New OECD Recommendation on International Co-operation on Competition Investigations and Proceedings – adopted 16 September 2014
 - Adoption of national provisions to allow exchange of confidential information through information gateways
 - Investigative assistance
 - Minimise impact of legislation that could restrict co-operation
 - Strengthen mechanisms of notification when investigation / proceeding expected to affect another jurisdiction's important interests
 - Facilitate co-ordination of investigations: align timetables, discuss analysis and the design/implementation of remedies
- ICN:
 - 2014: Model confidentiality waiver for cartel investigations
 - Recommended Practices for Merger Notification and Review Procedures
- UNCTAD:
 - 2013: Database on competition cases

Promoting international enforcement cooperation: regional and bilateral developments

- Regional:
 - European Competition Network
 - COMESA Competition Commission
- Bilateral agreements:
 - 2014 USA-Colombia Agreement on Antitrust Cooperation
 - EU: stronger provisions on competition in recent Free Trade Agreements (FTA)
 - EU-Singapore FTA
 - EU-Korea FTA

Longer term possibilities?

- Multilateral instruments
 - One-stop shop for leniency markers?
- New means of enhanced co-operation
 - Non-binding deference to a lead authority?
 - Mutual recognition of another authority's decision
- Importance of procedural rights
 - Harmonisation?

International co-operation: a step-by-step process

Effective domestic enforcement programme

Bilateral /
multilateral
discussions: mutual
understanding /
convergence

International enforcement cooperation

Key: building confidence and trust between enforcement authorities and between authorities and business

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